



# ICANN85 政府諮問委員会（GAC）など報告

総合通信基盤局  
電気通信事業部 データ通信課

## 1. 概要

- 2026年3月7日（土）～12日（木）
- **184**の国・地域と**41**の国際機関等で構成
- 会合における主な議題
  - DNS不正利用（DNS Abuse）
  - WHOIS登録情報の取扱い（WHOIS & Registration Data Issues）
  - New gTLD 次回ラウンド

# ICANN85 政府諮問委員会スケジュール

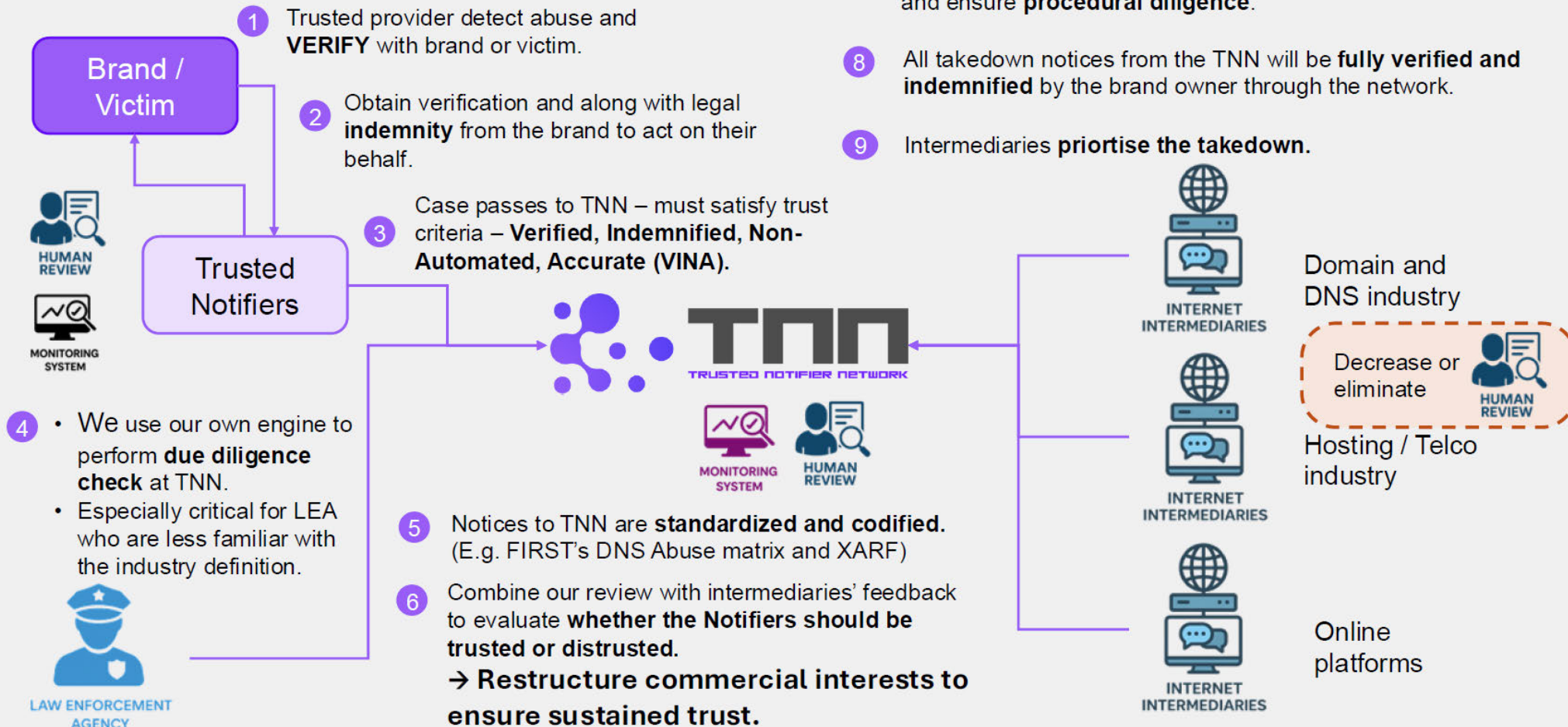
Time	Saturday 7 March 2026 (Day 1)	Sunday 8 March 2026 (Day 2)	Monday 9 March 2026 (Day 3)	Tuesday 10 March 2026 (Day 4)	Wed. 11 March 2026 (Day 5)	Thursday 12 March 2026 (Day 6)	Time	
9:00	1. GAC Opening Plenary (60 mins)	7. GAC Meeting with the RSSAC (60 mins)	Welcome Ceremony and Community Excellence Award (75 mins)	13. GAC Meeting with the ALAC (60 mins)	17. GAC Meeting with the IETF (60 mins)	Community Session: Reviews of Reviews (60 mins)	GNSO Discussion on Next Step for SSAD Rec.	9:00
9:15								9:15
9:30	9:30	9:30		10:00	10:00	10:00	10:00	10:00
9:45	Break (30 mins)	Break (30 mins)	Break (30 mins)	Break (30 mins)	Break (30 mins)	Break (30 mins)	Break (30 mins)	10:15
10:00								10:15
10:15	2. GAC Operational Updates incl. Communiqué Review (45 mins)	8. GAC Discussion on New gTLDs Next Round (90 mins)		Community Session: From Stability to Survivability: ICANN's role in the Future of Internet Resilience (75 mins)	14. GAC Discussion on WHOIS Registration Data Issues (90 mins)	18. Emerging Topics for GAC Discussion and/or Communiqué Drafting (90 mins) - UDRP Review (30-45 mins) - DNS as Foundation for Digital Identity (45 mins)	ICANN Public Forum (90 mins)	ICANN Public Forum (90 mins)
10:30			10:45					
10:45	3. Meeting with the ASO (45 mins)	8. GAC Discussion on New gTLDs Next Round (90 mins)	Community Session: From Stability to Survivability: ICANN's role in the Future of Internet Resilience (75 mins)		14. GAC Discussion on WHOIS Registration Data Issues (90 mins)	18. Emerging Topics for GAC Discussion and/or Communiqué Drafting (90 mins) - UDRP Review (30-45 mins) - DNS as Foundation for Digital Identity (45 mins)	ICANN Public Forum (90 mins)	ICANN Public Forum (90 mins)
11:00				11:15				
11:15	Lunch Break (75 mins)	Lunch Break (75 mins)		Lunch Break (75 mins)	Lunch Break (75 mins)	Lunch Break (75 mins)	Lunch Break (75 mins)	Lunch Break (75 mins)
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11:45	Lunch Break (75 mins)	Lunch Break (75 mins)	Lunch Break (75 mins)		Lunch Break (75 mins)	Lunch Break (75 mins)	Lunch Break (75 mins)	Lunch Break (75 mins)
12:00				12:15				
12:15	4. Universal Acceptance Discussion (75 mins)	9. GAC Meeting with GNSO (75 mins)		GNSO Abuse PDP Session (75 mins)	15 (a). GAC Communiqué (75 mins)	15 (c). GAC Communiqué (75 mins)	15 (f). GAC Communiqué (75 mins)	15 (f). GAC Communiqué (75 mins)
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12:45	Break (30 mins)	Break (30 mins)	Break (30 mins)		Break (30 mins)	Break (30 mins)	Break (30 mins)	Break (30 mins)
13:00				13:15				
13:15	GNSO Abuse PDP Session (60 mins)	5. Capacity Development on NxR (60 mins)		GNSO Abuse PDP Session (60 mins)	Q&A with ICANN Org Executive Team (60 mins)	16. GAC Meeting with the ICANN Board (60 mins)	19. GAC Wrap-Up (60 mins)	19. GAC Wrap-Up (60 mins)
13:30			13:45					
13:45	Break (30 mins)	Break (30 mins)	Break (30 mins)		Break (30 mins)	Break (30 mins)	Break (30 mins)	Break (30 mins)
14:00				14:15				
14:15	GNSO Abuse PDP Session (60 mins)	10. GAC Operations (HLGM Agenda and NomCom Prep) (60 mins)		GNSO Abuse PDP Session (60 mins)	16. GAC Meeting with the ICANN Board (60 mins)	15 (d). GAC Communiqué (60 mins)	15 (e). GAC Communiqué (60 mins)	15 (e). GAC Communiqué (60 mins)
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15:00	GNSO Abuse PDP Session (60 mins)	6. Capacity Development on NxR [practical session] (60 mins)		12. GAC Discussion on DNS Abuse Mitigation (60 mins)	15 (b). GAC Communiqué (60 mins)	15 (e). GAC Communiqué (60 mins)	ICANN Board Meeting (60 mins)	ICANN Board Meeting (60 mins)
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15:45	GNSO Abuse PDP Session (60 mins)	11. GAC Discussion with CCG RoR (60 mins)		ICANN85 Gala (18:30)	15 (b). GAC Communiqué (60 mins)	15 (e). GAC Communiqué (60 mins)	ICANN Board Meeting (60 mins)	ICANN Board Meeting (60 mins)
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## DNS不正利用対策（GACセッション）

- ホスト国発表：NIXI（インド国営IX・ccTLDオペレータ）のDNS不正利用対策アプローチ紹介
- DNS不正利用対策PDPについて情報共有。今後の対処方針を議論
  - 関連ドメイン確認のPDPについて、よいスタートを切れた一方、期間の短縮が望ましい
  - PDPが予定されるドメイン登録時のAPIアクセス制限（ドメイン名の大量取得によるDNS不正利用を抑制する）や、そのほかのDNS不正利用対策（ドメイン生成アルゴリズムによるボットネット攻撃への対策、予測アルゴリズムによる早期検知、レジストリやレジストラによるDNS不正利用の報告義務・制度等）についても引き続き取り組むべき
- TNN（Trusted Notifier Network・香港の非営利法人）より、Trusted Notifier（予め不正利用報告者と合意を結び、不正利用への対処を迅速化するICANN契約外の取組）に関する同法人の取組や今後の構想について説明。GACもこれらの取組の重要性を確認
- ドメイン登録者の連絡先検証における15日間の猶予に対して、今後対策を講じるべきである旨強い意見の表明があった。コミュニケにもその対策の必要性を明示

## 【参考】 TNNの概要（発表資料より抜粋）

# How TNN works?



## IV. Issues of Importance to the GAC

### 2. DNS Abuse Mitigation

The ICANN85 DNS Abuse session covered national ccTLD policies, the multistakeholder gTLD policy development process currently underway at ICANN, and a voluntary, multistakeholder initiative to mitigate DNS abuse outside of ICANN. The GAC welcomed a presentation by the host country ccTLD (.in) on its policies to prevent DNS Abuse, as well as the Trusted Notifier Network (TNN), a not-for-profit organization focused on facilitating and operationalizing trusted notifier programs.

GAC Members participated in the inaugural meetings of the GNSO Policy Development Process on Associated Domain Checks, and find that the PDP is off to a good start. The GAC favors shortening the overall timeline of the work and encourages the GNSO Council and ICANN org to regularly assess whether project milestones are being achieved. The GAC expects that the narrow scope of the PDP will yield rapid results, so that it can be treated as a “blueprint” for effective policy development at ICANN going forward.

Concerning future work on DNS Abuse, beyond PDP2 (Safeguards for Application Programming Interface – API – access to new customers) and a coordination mechanism for combating Domain Generation Algorithm (DGA) Botnet attacks, the GAC recalls the importance of also addressing the other critical gaps identified in the Issue Report. Transparency of reporting, underuse of predictive algorithms for early detection, subdomain abuse, and reducing the time for registrant contact verification remain particularly important issues for the GAC. The Committee welcomes the indication from the GNSO Council that it is developing a methodology to prioritize these policy gaps, and would appreciate further details as soon as possible.

（次ページに続く）

## IV. Issues of Importance to the GAC

### 2. DNS Abuse Mitigation

（前ページから続く）

The GAC expresses its strong interest in engaging further with the Board and the Contracted Parties on how to address – in a swift and effective manner – the current 15-day timeline for registrars to validate and verify registrants contact information. As the INFERMAL study notes, when the validation of registrant information takes place during the account creation or before the domain purchase, it is associated with a 70% decrease in malicious registrations. To mitigate DNS Abuse, verification of registrant contact information should take place before a newly registered domain name can become accessible through the DNS. A possible path to be further explored in this regard is contract amendments, and the GAC will continue to consider the best path for efficient implementation.

The GAC also encourages ICANN to explore the establishment of a centralized reporting mechanism managed by ICANN for the periodic reporting of DNS Abuse complaints received by registrars and registries, including the number of complaints and actions taken. Such reporting would help provide a clearer understanding of abuse trends, improve transparency, and support more effective policy responses.

Finally, the GAC recognizes the importance of voluntary collaborative initiatives on DNS Abuse mitigation practices beyond ICANN's remit, given their flexibility in addressing real-world issues, and encourages the community on a voluntary basis to continue exploring paths for such collaboration, including in the context of trusted notifier schemes.

The GAC reiterates its commitment to cooperate with the ICANN community, through policy development and capacity building, to make progress on addressing DNS Abuse.

# DNS不正利用対策（GAC DNS Abuseセッション外） 赤字：時点更新（4月22日時点）

- 関連ドメインチェック（Associated Domain Check：不正利用が確認されたドメインの関連ドメインを調査）PDP開始
  - Paul McGrady氏が議長に決定
  - 副議長に5名が立候補 → Nick Wenban-Smith氏（Nominet/ccNSO）
  - 想定タイムスケジュール：当初計画から前倒し。2027年2月にイニシャルレポート策定、同年5月にファイナルレポート策定、同年5,6月にポリシー制定のためGNSO評議会で検討見込み（下図）
  - 毎週90分のオンライン会議 → 毎週月曜夜（日本時間）に実施
- 本年3月20日までに各コミュニティから本PDPについて初期インプットを提出 → GAC提出済み
- 現在はプロジェクト憲章に記載されている質問（例：ドメインの「関連」とは何か？）に対する回答文について議論が進行中
- APIアクセス制限のPDPは今後開始される

## PDP1 スケジュール（2026年4月22日時点）



## DNS不正利用対策（GAC DNS Abuseセッション外）

レジストラや専門家含む関連コミュニティからの主な意見：

- データ保護法令遵守や法的リスク低減のため、各事業者は必要最低限以上の情報保有に慎重であり、非公開のデータや内部調査結果等を第三者と共有することは基本的にない
- フィッシングのキャンペーンでは同一のレジストラが集中して利用されること等から、関連ドメインチェックによって不正利用が発覚しやすくなり、また悪用するような相手との契約をコスト面から抑止する効果がレジストラに対して働く
- 不正利用に対するクレームへの対応コストの削減の観点から、悪用につながるドメインの登録を減らすことはレジストラの利益に沿う
- 不正利用の発覚だけでなく、盗難カードの利用の通知等についてもチェックの端緒となる
- 外部からの情報提供等だけでなく、内的要因やレジストラとホスティングの関係性も調査の端緒となる可能性がある
- 不正利用されている証拠が得られる前にドメインを停止することは、当該ドメインに関するメール等の諸機能も停止するためリスクが大きい
- ウェブサイトが改ざんされ不正利用される場合は、チェックの対象外とすべきである vs.  
そのような事例でも被害者の早期救済や被害の拡大防止の観点からチェックが有用である

## 登録情報正確性

- ※ 2 System for Standardized Access/Disclosure: 各国のデータ保護規制に対応し、WHOIS・RDRSで非開示のデータにアクセスする機構
- ※ 3 Public Safety Working Group: GACの下に置かれた公共安全を対象とする作業部会。各国の政府・法執行機関の関係者から成る

- SSAD※<sup>2</sup>の検討に関して、GACの対応方針を議論・共有：
  - これまでのRDRS運用経験を踏まえた追加勧告策定方針を理事会が決定したことを評価
  - 引き続き、請求者の利便性を意識した中央集約的な機構としてのRDRSの必要性を強調。gTLDレジストラ参加義務化、プライバシー・プロキシサービス組み込み、ccTLDの任意参加促進を求める
- 法執行機関等の緊急要請対応について、GACの取組状況を確認・共有：
  - 24時間以内の対応を原則とした対応方針に理事会が合意したことを評価
  - 実装に向け、新たなPDPは不要であり、理事会及びGNSOは効率的な手法を取るべき
  - 法執行機関認証メカニズムについて、現在GAC PSWG※<sup>3</sup>及びICANN事務局との間で調整中

## その他

- ※ 4 ハイレベル政府会合。GACにおいて数年に1度開催され、各国政府の閣僚・高官がDNSやインターネットガバナンス等に関する議論を行う

- 新gTLD次回ラウンドについて、プログラム概要・申請システム、CPEガイドライン、早期警告実施プロセスの文書化等について情報共有
- ASO共同セッションで、RIRガバナンス文書検討状況の情報共有。一部の国より、RIR承認・解除プロセスに政府等が関与する枠組みを設けるべき旨意見があり、コミニケでは明示的でない形で調整。
- HLGM※<sup>4</sup>についてオマーン政府より、ICANN87会期中の2026年10月18日に開催のスケジュール等を説明。アジェンダについては、IGF恒久化等マルチステークホルダーモデルの促進、ユニバーサルアクセプタンス、(AIを念頭に置いた) インターネットのセキュリティ・安定性、ICANNコミュニティとの対話機会の設定が提起された。今後、アジェンダ設定や各国政府からの参加者招聘に向け調整
- 本会合終了時点から次期GAC議長（2026年10月～2028年10月）選挙プロセスが開始
- 本会合終了時点から次期GAC副議長の任期が開始（2026年3月～2027年10月）

## IV. Issues of Importance to the GAC

### 1. Domain Name Registration Data

#### **b. Registration Data Request Service (RDRS) and Policy Recommendations for a System for Standardized Access/Disclosure (SSAD)**

The GAC appreciates the Board's decision to enable the development of Supplemental Recommendations informed by the experience of the Registration Data Request Service (RDRS), the findings of the RDRS Standing Committee Final Report, and the RDRS Policy Alignment Analysis. The GAC notes that this approach appears to provide the most appropriate path to advance work on a permanent and improved system without initiating a new Policy Development Process.

The GAC reiterates its view that ICANN should move toward a permanent, centralized and globally accessible mechanism to channel registration data requests, and that participation by gTLD registrars should be mandatory to ensure the usefulness, effectiveness and completeness of such a mechanism for requestors. The GAC also encourages timely consideration of appropriate participation models for affiliated privacy and proxy services and continues to support efforts to explore voluntary participation by ccTLDs.

The GAC encourages the ICANN Board and GNSO Council to proceed expeditiously with the Supplemental Recommendations process and to develop clear timelines for next steps.

The GAC also welcomes the proposed engagement of the broader community in the Supplemental Recommendations process through the "Small Team Plus" format involving Advisory Committees, and looks forward to participating in this work to ensure that public safety considerations are substantively reflected in the revised recommendations. The GAC further appreciates the assurance provided by the GNSO Council that it aims to complete the Supplemental Recommendations process in a matter of months as opposed to stretching the timeline potentially over a year.